1	
2	PUBLIC COMMENT HEARING
3	
4	RE: PHASE II AQUIFER STORAGE AND RECOVERY PROJECT
5	IN HARVEY AND SEDGWICK COUNTIES, KANSAS
6	
7	
8	
9	
10	TRANSCRIPT
11	OF
12	PROCEEDINGS
13	
14	Taken on December 11, 2018, beginning at 9:05 AM,
15	at the American Ag Credit Building, 4105 North
16	Ridge Road, in the City of Wichita, County of
17	Sedgwick, and State of Kansas.
18	
19	
20	
21	
22	
23	
24	
25	



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95th Street, Suite 101 Overland Park, KS 66212 913-383-1131

PUBLIC HEARING

1 HEARING OFFICER BARFIELD: Okav. Whv 2 don't I ask us to come to order then, please. 3 Appreciate everybody being here. We are now on 4 the record. My name is David Barfield. I'm chief 5 engineer with the division of water resources, 6 Kansas Department of Agriculture, and I will be 7 your hearing officer in this matter both today and 8 in the subsequent proceedings that I'll describe 9 in a couple points here in my introductory 10 remarks.

11 This -- the public comments here that we're 12 seeking today in this hearing are related to 13 proposed modifications requested by the city of 14 Wichita to its aguifer storage and recovery 15 project or ASR project as it is commonly known. 16 This hearing is being held on December 11, 2018, 17 at the American Ag Credit Building, 4105 North 18 Ridge Road, Wichita, Kansas 67201. The time is 19 approximately 9:05.

The city of Wichita has the state's only active ASR project developed and approved in two phases within the Equus Beds aquifer. On March 12th of this year the city forwarded to the division of water resources a detailed proposal for modifications it's seeking to its ASR



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

projects. There are two principal components the city's request: One is lowering the bottoms of what's called the basin storage area; the second is a new method to accumulate recharge credits during times of limited recharge capacity.

6 There's a handout provided here that 7 summarizes basically the background, the city's 8 proposal, the proposed terms and conditions 9 related to any approval, and a bit of the process There's also a website where you can 10 here. 11 provide -- be provided much more information. 12 Also on this sheet is -- if you want to provide 13 written comments, today or subsequent, while the 14 record is open, there's a way you can forward 15 those to us.

16 This hearing was preceded by an informational 17 meeting held on June 28, 2018, at the Halstead 18 High School auditorium. We provided notice of the 19 hearing in the following publications and dates: 20 The Kansas Register on October 18th, 2018, and 21 November 29, 2018; Newton Now, October 18, 2018 22 and November 29, 2018; the Hutchinson News, 23 October 15, 2018, and November 26, 2018; and the 24 Wichita Eagle on October 15, 2018, and November 25 30, 2018.



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

PUBLIC HEARING

In addition we sent notice to every water
 rights owner within the basin storage area
 notifying them of this hearing. This hearing is
 being held to K.A.R. 5-12-2.

5 So we have several formal parties with 6 respect to this matter, the city of Wichita, Equus 7 Beds GMD Number 2, the Division of Water 8 Resources, and then a group of intervenors, and 9 I've been working with them through a series of conference calls to work out sort of the hearing 10 11 procedures. And through that process we've 12 determined there would be two phases to the 13 hearing. Today we're having a public comment 14 phase essentially where after some introductory 15 remarks I will essentially take public comments 16 that will be made part of the record and be 17 reviewed to make a decision on whether one or both 18 of the city's proposals should be approved and 19 under what terms and conditions. So that's the 20 first phase that we'll do today.

And then we will do the formal phase at a subsequent time. The parties have -- two of the parties have requested additional time to prepare, and we have not established the date for that hearing yet. Tentatively, it has been set for



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

1 February 13th, but, again, two of the parties on 2 Friday asked for additional time, and I'll be 3 making a decision on a final hearing date in the 4 near future. That will be announced. You know, 5 we'll put that on our website. I think GMD2 is 6 going to have a newsletter and they'll also notify 7 those that are in -- within the GMD of the hearing 8 date, so we'll widely disseminate that 9 information. That hearing will include 10 presentations by the city of its case for the 11 proposed changes and then opportunity for 12 testimony by the other formal parties, cross-13 examination, and so forth. More on that at the 14 end, so -- so, again, just to make sure we're 15 covered, we have attendance sheets here. Ι 16 appreciate you all signing in, and particularly if 17 you're intending to provide testimony today, 18 please indicate the type of testimony, whether 19 oral or written or both, and when the time comes 20 then I'll use these sheets to call you forward. 21 If you're providing written testimony, you can 22 just provide a copy to me and I'll set that today 23 and include that in the record. Otherwise, again, 24 on the information sheet is information as to 25 where you can send your written comments either by



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

PUBLIC HEARING

1 post or by email to Rhonda Hutton at the Kansas 2 Department of Agriculture. The deadline for 3 written comments will be 30 days after the formal 4 hearing. So the formal hearing will not be before 5 February 13th; therefore, the hearing record will 6 close not before March 15th. I'm planning on, in 7 addition to the formal hearing, allowing a public 8 comment period associated with the that second 9 hearing, so if you're not able to make comments 10 today, we will seek -- we will provide an 11 opportunity with the second hearing.

When I call you forward, I would ask -- to make your statements, I'd ask you to come forward to the lectern here, I'd ask you to use the mic, I'd ask you to speak clearly. Obviously, we want one person speaking at a time here so the court reporter can accept your oral statements. All right.

So this hearing is being transcribed by court reporter Ms. Michelle Hancock. And, again, just speak slowly and clearly so she can hear you. So, again, today then is a public comment hearing only. I will take your statements. I'm not here to answer questions about the proposal. We had a public meeting in June for that purpose. If you



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

7

have questions about the proposal, there's a number of places you can go. Our website has a significant amount of information about the proposal.

5 As I've indicated, the city would be happy to б answer your questions. Groundwater management 7 district number two would be happy to provide you 8 with their perspective, I believe. If you'd like 9 to talk to somebody with my staff, Jeff Lanterman 10 here is water commissioner from the Stafford field 11 office that covers this area, just ask him, and he 12 can either answer your questions or connect you 13 with the person with the division of water 14 resources that can answer your question, so....

15 All right. So that concludes my preliminary 16 remarks, so let's turn to the hearing itself. So 17 the purpose of the hearing, the hearings today and 18 the subsequent portions of the hearing is to 19 resolve two questions: First, should the bottoms 20 of the basin storage area of the aquifer storage 21 and recovery project be lowered as proposed by the 22 state; and, second, should the applicable 23 accounting procedures for Phase II of the project 24 be modified to allow the city to develop recharge 25 credits via aquifer maintenance -- via its aquifer



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 maintenance proposal.

2 So those are the questions that we are 3 seeking to resolve and decide through the hearing 4 process. We're creating a record, and based on 5 that record, then, I will decide if one or the 6 other should be approved; and, again, the terms 7 and conditions under which it should be approved 8 if that's found. City of Wichita will have the 9 burden to show that its proposals will not impair 10 neighboring water rights and are in the public 11 They'll present their case at the interest. 12 formal -- at the formal hearing to come.

Okay. So at the conclusion, then, I'll provide some additional comments just to make sure you're clear on where we're going from here. So I will pause. Are there any questions about the procedure for today's hearings that you have?

18 All right. If not, so I've got a series of 19 -- let me just explain who's up here. This 20 gentleman is with Iowa Public Television, and 21 Iowans, like Kansans, are very interested in water 22 issues, and he's doing a story related to --23 related to this proceeding, and actually other 24 matters, so he's just taking --25 UNIDENTIFIED SPEAKER: Hi, everybody.



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1	HEARING OFFICER BARFIELD: That won't be
2	part of the formal record, but, anyway.
3	UNIDENTIFIED SPEAKER: Pass this on to
4	our news.
5	HEARING OFFICER BARFIELD: There's a
б	request to pass it on to the local news here. You
7	know, we're interested in water issues in Kansas
8	for sure. All right. So I will go ahead and
9	start. I'll do my best to pronounce the names
10	properly. Again, I'll go in the sequence of the
11	sign in, and then at the very end, if you're not
12	signed in, I'll just invite anybody who wants to
13	make public comments to do so. So, again, I would
14	ask you to come to the lectern lectern to state
15	your name and an address. I'd appreciate it if in
16	your remarks you could just tell me about your
17	interest in this matter, if you're if you're an
18	owner of a water right within the basin storage
19	area or the area generally, I I certainly
20	appreciate hearing that, and then provide your
21	comments.

Okay. So the first -- first person I have to provide oral comments is Kent Askren with the Kansas Farm Bureau, so, Ken.

25

MR. ASKREN: Good morning. My name is



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95^a Street, Suite 101 Overland Park, KS 66212 913-383-1131

PUBLIC HEARING

Kent Askren. I work for Kansas Farm Bureau. I
represent the 30,000 farm and ranch families and
105 county farm bureaus of our state, and, Mr.
Chief Engineer, we come before you today in
opposition to the proposed modification of the ASR
permit conditions.

7 We fully understand and appreciate the 8 dilemma that Wichita faces, and we would like to 9 certainly offer any support that we can within the 10 constraints of our Kansas water law to help our 11 state's largest city with an adequate water supply 12 both for current and future needs. Heavy 13 investment in the ASR project has not resulted in 14 helping Wichita meet their self-imposed goal of 15 being drought tolerant during one percent drought 16 occurrence. But that was not the original 17 objective of ASR, nor does it justify or grant 18 authority to create new remedies not supported by 19 Kansas water law. We believe the city of Wichita 20 would be better served to utilize existing 21 authorities such as in the water -- as in the 22 multiyear flex account program or through 23 acquisition of existing water rights or through 24 some sort of a lease program, all supported in the 25 water appropriation act. It's common knowledge



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1 that the Equus Bed is either fully or 2 overappropriated in some areas including the 3 Wichita well field. Consequently, numerous 4 requests for new appropriation rights over the 5 years have been denied. As you are aware, under K.S.A. 82a-706, the chief engineer is assigned 6 7 with the duty to enforce and administer the laws pertaining to beneficial use of water in 8 9 accordance with the priority system. While water 10 right protection in accordance with priority is 11 fundamental to the water appropriation act, other 12 abiding principles govern water appropriation as 13 well such as those found in K.S.A. 82a-707 which 14 states that any appropriation does not constitute 15 the ownership of water. It goes on to state that 16 the date of priority not the purpose of use 17 dictates the right to divert water when supply is 18 insufficient. The proposed ASR amendments would 19 result in practical ownership of groundwater by 20 Wichita, and this would disadvantage our members 21 and water right holders in the area.

The granting and accumulation of AS -- AMC, aquifer maintenance credits, which in several public meetings has been referred to as being a different source or maybe even a different color



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 of water, circumvents the most clear intent and 2 definitions found within the water appropriation 3 act and its accompanying rules and regulation. 4 The concept of AMCs cannot be defended under 5 current law and definitions. By definitions, 6 K.A.R. 511 ii, water below the surface of the 7 earth is considered groundwater. There is no 8 blue. No red. Just water. Equus Beds water. 9 And just simply groundwater and every drop of it 10 near the city of Wichita's well field is already 11 fully committed to satisfying existing rights 12 granted by the chief engineer under the water 13 appropriation act. It was clearly understood when 14 the chief engineer originally granted the ASR 15 permits that artificial recharge of the Equus Beds 16 would help supplement the system, essentially 17 topping off the aquifer so that all users 18 benefitted in improved water quantity and quality. 19 The chief engineer on August 8th, 2005, issued a 20 findings and order and conclusions in item three 21 which clearly stated that passive recharge credits 22 are not artificial recharge. We contend that AMCs 23 are identical to passive recharge credits and 24 therefore should not be allowed. Limitations on 25 recharge credits were imposed to protect existing



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

No new conceptual authority was 1 water rights. 2 given to differentiate the water below the ground 3 as being a distinct source of supply. The 4 proposed amendments before us today give exclusive 5 rights for water to Wichita and over the time --6 and over time allows for the accumulation of 7 recharge credits to preclude natural recharge 8 events from satisfying native water rights 9 previously granted under the water appropriation 10 Again, by definition artificial recharge is act. 11 to artificially replenish the water supply in an 12 The proposed AMC amendment would allow aquifer. 13 the creation of virtual recharge, where nothing is 14 physically replenished, which Wichita directly pumps surface water to its municipal customers and 15 16 at the same time is granted recharge credits. 17 This is a clear violation of the definition of 18 artificial recharge and a clear representation of 19 what direct diversion of surface water is, as 20 cited in K.A.R. 511 Y. Mixing and matching these 21 definitions to meet an objective to which the 22 statute is completely silent jeopardizes the 23 integrity of our water laws and creates a 24 disturbing precedent.

25

With regards to lowering the minimum index



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 level within the basin storage area, we must also 2 When ASR permits were originally approved object. 3 with conditions the chief engineer determined that 4 it was in the public interest to not allow 5 recharge credits to be withdrawn below a certain Without having a clearer understanding of 6 level. 7 why those limits were put in place to begin with 8 and what they were envisioned as protecting, we 9 cannot support altering the index levels. But one 10 thing is for certain. There were many concerns 11 and objections, and when this proposal was first 12 considered there was considerable public dialogue 13 and information sharing that ultimately led to the 14 chief engineer approving ASR permits with 15 conditions addressing these concerns and 16 assurances by the parties involved accepting these 17 conditions. What has changed since that original 18 approval that would now allow the chief engineer 19 to disregard those concerns and resulting 20 safeguards and conditions?

In closing, as you are aware, no mention of ASR is found in the water appropriation act. The concepts of ASR are only defined in rules and regulations under the guise of artificial recharge, one of the 14 distinctly defined



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

beneficial uses of water. Obviously the authority
to issue ASR permits, even with carefully
considered and crafted permit conditions, was at
the least a stretch of the legislative authority.
Now some 20 years later the proposed amendments go
far beyond anything imagined by the legislature or
anyone's interpretation of existing law.

8 We thank you for taking our concerns under 9 advisement and hope that you will weigh this 10 evidence as you reach your decision. Thank you. 11 HEARING OFFICER BARFIELD: All right.

¹² Thank you, Kent. So your oral and written ¹³ testimony are accepted in the record. Appreciate ¹⁴ it. Okay. The next person, Charles Peaster? I ¹⁵ believe I've got it right.

16MR. PEASTER: Believe it or not, you did.17HEARING OFFICER BARFIELD: Very good.

18 I don't need that MR. PEASTER: 19 I've never been accused of not being microphone. 20 able to be heard. My name is Charles Peaster, and 21 in 1979 I bought an existing farmhouse that 22 belonged to the Coombs, and the farm behind me was 23 a Coombs poultry farm. Eventually that house was 24 shut down -- or that farm was shut down and the 25 property was subdivided into 18 separate lots. On



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

those 18 separate lots people have moved into.
You said people have been notified about this, and
I wasn't notified, and I believe I am a water -- I
own the property that the well was on when I
bought the property therefore makes me an owner.
I wasn't notified of these meetings.

7 I've lived there since 1979 when my wife and 8 I bought the property. The city -- the city built 9 the recharge was supposed to put the water back in 10 the Equus Beds with my well that we was on, but 11 when you pump that water to the city of Wichita 12 without going into the Equus Beds, I don't get an 13 advantage to that. And I can almost guarantee you 14 that none of the individual homeowners in the area 15 that the city is affecting were notified about 16 this meeting or the meeting you were talking about 17 previously where you could ask questions to the 18 city about what they were doing. All of a sudden 19 the city needs more water because they sell it. 20 How many other cities are -- or areas do they sell 21 water to? When is that going to be made aware to 22 the every day citizen that's bought houses and put 23 -- and taken in that area, because I didn't get 24 Have no idea for sure how many that notice. 25 different cities the city of Wichita sells water



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1 I've been to several of the water board to. 2 meetings, and I haven't been lately. Mistake on 3 I don't need the city going down -- I my part. 4 don't know how deep my well is, because I've never 5 had to replace it. The pump on it, yes; the well 6 itself, no. This is 2018. 1979. That's when I 7 bought my house. Now you want to take my water 8 away from me because if the city lowers it another 9 10 percent of what it was originally set at, what 10 does that do to my well, and I have no idea. Is 11 the city going to replace my well? Can you answer 12 that question for me? 13 HEARING OFFICER BARFIELD: Aqain, the 14 purpose of today's hearing is not to answer

¹⁵ questions.

MR. PEASTER: I understand that part, too.

HEARING OFFICER BARFIELD: I would -- I would encourage you to look at the handout we provided. There are proposed terms and conditions --

MR. PEASTER: I do have that handout, and I haven't had a chance to read it, but I read one previous --

25

HEARING OFFICER BARFIELD: Right.



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1 MR. PEASTER: -- to this, and I highlight 2 what I read. 3 HEARING OFFICER BARFIELD: Right. 4 MR. PEASTER: Because there's points on 5 there that I want answered. And up to this point 6 I haven't had them answered, and maybe the city 7 will stick around, which normally they don't, because it seems like any time the city wants to 8 9 do something -- they let a bid, for instance, on a 10 ballpark, and they set a regulation on what they 11 were going to do, and then they ignore their own 12 criteria for accepting the company that's going to 13 build the stadium. Thank you for a chance to 14 speak. 15 HEARING OFFICER BARFIELD: Thank you. 16 All right. Next is Eddie Weber. 17 My name is Eddie Weber. MR. WEBER: Т 18 live at 7 Leslie Lane in Halstead, and I am a 19 permit holder and a farmer in the well field area. 20 I will confine my remarks to generalities. 21 I'm afraid I have more questions than concerns. I 22 will only address my concerns. I have concerns 23 about misleading information put out by the city 24 of Wichita. At this time I would like to add an 25 acronym to the list of ASR, AMC and WSB. The



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

1 acronym is DGM, which stands for damn good 2 marketing. The Wichita Yes Campaign has said that 3 the ASR project is proven and is working. That is Data proves otherwise. And the reason we 4 DGM. 5 are here today also indicates it's not working. 6 ASR projections were revised by 50 percent due to 7 lack of projected results.

8 An article by the Wichita Eagle in October of 9 2014 when the city was marketing for a one percent 10 sales tax increase said the average base water 11 usage for a resident using 6,000 gallons per month 12 had a bill of \$22.40 in 2014. In this article, 13 the projected amount of a resident's bill by 2018 14 was going to be \$34, about a 52 percent increase, 15 which was projected. As of yesterday, when I 16 checked that projected amount of \$34, it was 17 actually a bill of about 42.50 for the same 6,000 18 gallons per month usage, what turned out to be an 19 increase of about 90 percent from 2014 water bill 20 instead of the projected 52 percent. I quess 21 being off 38 percent isn't too bad in just a four-22 year projection. Again, some more DGM. I do 23 realize the ASR and those base water charges I was 24 just talking about were just projections, but it 25 is easy to see a trend on how numbers and



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 percentages are being skewed to the benefit of the 2 city of Wichita, trying to deceive the public to 3 Issues like this concern accomplish their agenda. 4 me. If the model and the projections you and I 5 are supposed to trust as accurate have been skewed 6 by hand picking of numbers and hand picking of 7 dates, the model could deceive us to accomplish 8 their agenda.

9 Fast forward. What if this proposal to lower 10 the basin levels below '93 levels and the AMC 11 accounting proposal is passed, what if the numbers 12 and the percentages were skewed? And in a one 13 percent drought, chloride intrusion, which is 14 supposed to be zero percent, is off by 50 percent, 15 similar to the ASR projections? Or just 38 16 percent, which was the percentage the projection 17 was off in the water base charge scenario I 18 mentioned earlier. Now, 38 to 50 percent of the 19 aquifer is contaminated with chlorides that exceed 20 drinking water standards and also irrigation water 21 standards. On top of this, now the well field is 22 contaminated and it will cost water users even 23 more to treat the water that has now been 24 contaminated.

25

Another concern is this. If the city is



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

PUBLIC HEARING

allowed to generate aquifer maintenance credits and they expand their sale of water to other immediate vicinities, beyond the current 14, and their immediate vicinities, I'm afraid in 20 years, every year is going to be a one percent drought scenario for the Equus Beds.

7 Where does the city of Wichita's place of use 8 end? All I see is the "and immediate vicinities" 9 clause, which is very vague. What peace of mind 10 can we possibly have? We have wells from Burrton 11 to Sedqwick, and throughout the Wichita well 12 field, and in 2011 and '12, what was deemed to be 13 just a signif -- just a significant drought, we 14 saw water quality in our wells go down, some to 15 the extent that we had to stop irrigating due to 16 chloride levels. All of our wells showed reduced 17 capacity and were pumping air. These types of issues were already happening in just a 18 19 significant drought. A significant drought is 20 much less than a one percent drought.

On the subject of lowering the storage basin in which credits could be utilized, I'm adamantly opposed to opening the window to below 1993 levels due to what I just stated about our water quality and quantity in 2011 and '12 in just a significant



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

1 drought.

2 The city of Wichita and the chief engineer in 3 2005 ASR findings ordered that the public interest 4 was protected at the 1993 levels. This should 5 still hold true today. We need to allow for some 6 buffer in case of some unforeseen event such as 7 projections being off or not being able to utilize 8 Cheney Lake Reservoir for an extended period of 9 I don't see a problem with using surface time. 10 water only from the Little Ark to divert water 11 directly to the city after the aquifer is full. Ι 12 feel that credits should not be generated from 13 this practice.

14 In closing, a wise man once told me, let your 15 conscience be your guide. Mr. Barfield, today I 16 would like to share the same advice with you: Let 17 your conscience be your quide. We trust you will 18 look carefully at the numbers and at the 19 projections, consider the concerns of the farmers 20 and the citizens who are going to be greatly 21 affected by these decisions. Thank you. 22

HEARING OFFICER BARFIELD: Thank you. Can I just ask one question? Again, what part of the basin storage area well field are you in? MR. WEBER: We start at Burrton and send



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

23

1	end up at Sedgwick, so throughout the well field.
2	HEARING OFFICER BARFIELD: Okay. All
3	right. Thank you very much.
4	MR. WEBER: Yeah.
5	HEARING OFFICER BARFIELD: Okay. Next is
6	Jim Roberts.
7	MR. ROBERTS: Good morning. My name is
8	Jim Roberts. I'm a resident just south of
9	Bentley, Kansas, and I don't have a nice prepared
10	statement like all you people do. If I had a
11	little more time, I would; but, anyway, I'm a
12	lifelong resident of the area. My entire adult
13	life was spent just south of Bentley, Kansas. I'm
14	a third generation go back three generations,
15	we've all lived in the area. We feel like we're
16	blessed with a good water supply. You know, it's
17	there. It's readily available. And we realize
18	that there's areas of the state and on the other
19	side of Wichita, even, that you know, they have to
20	go down 70, 80 feet to get good water. We go down
21	20 foot, and you can hit water. There's a lot of
22	people here that probably don't even know what a
23	sand point is, but, you know, there's a lot of
24	sand points still out in the area.
25	When I first heard about the original ASR, I



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95th Street, Suite 101 Overland Park, KS 66212 913-383-1131

1 thought it was the stupidest thing that I'd ever 2 heard of. Because why would you do that? The 3 water is always there and all that stuff. Aqain, 4 I understand that some areas that, you know, may 5 need water, and I can appreciate that. That's the 6 reason why a lot of people live out in that area, 7 and a lot of people, when they choose to live in 8 other areas, that they have to go down so deep for 9 water that they take that into consideration. Ιt 10 costs them a lot more money for, you know, a good 11 standard of living. And again, we're -- we 12 appreciate that, where we're at.

13 So, anyway, I watched this ASR get built, 14 and, again, like the other guy said, I never got 15 notified. We've never been told anything. But 16 when I started seeing paved roads getting built 17 out there in the country and huge power poles, 18 and, you know, just the demand, I could tell 19 pretty quick we're looking at a multimillion 20 dollar, maybe a billion dollar outfit. Anybody 21 that gets a chance, you ought to drive out there. 22 It is -- it's a magnificent facility. The only 23 problem is, is when I get to understand exactly 24 what they were doing, it's -- it's like this, when 25 we need a little bit of water, we'll just pump it



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 out of the Arkansas and stick it back down in 2 there. Well, that sounds great, except for when 3 we're in a drought, there's no water in the 4 Arkansas to pump in there. And then I found out 5 through my resources that when there's been a lot 6 of rain and the water is -- and the river is 7 flowing and it's full, well, then they can't pump 8 any water in there because the aquifer is full. 9 So I'm sitting there going, okay, so what parts of 10 the year are you able to actually use this -- this 11 equipment? I mean, it's -- and, again, it's a 12 phenomenal piece of equipment. So -- and I wasn't 13 notified when this was coming up, but what I 14 understand is, is that, you know, now, you know, 15 that Wichita needs more water, so now the light 16 bulb starts to come on. All this investment 17 wasn't necessarily just to, you know, help 18 recharge it, it was to use it -- use more of it. 19 And like the other quy said, Bentley buys all 20 their water from Wichita and then turns around and 21 sells it out, whereas they used to just have wells 22 out in that area. So that's kind of the 23 background I've got on that.

The point -- another point I have is, is that we have well water. We have great water. We just



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 put down another one, it's been two or three year 2 years ago, 30 feet deep. My concern is, is what happens when it's dry. And I did read your --3 4 your handout this morning, and it talks about if you're within 660 feet, but I don't even know 5 6 where that -- that term would come by, but I would 7 say that if anybody in that area starts having 8 water problems, that that needs to be taken care 9 of, and I can appreciate the -- kind of the 10 suggestions they've got listed here, but that 11 needs to be clarified, if they go forward. And we 12 also realize that sometimes the city and the state 13 just does whatever they want to do without a lot 14 of input from people, and I don't -- I don't stand 15 here and try and represent all the farmers because 16 there's plenty -- there's plenty of them here, but 17 I think my concerns are probably similar to 18 everybody that's in here.

Let's see. I'll let -- I'll let other people talk, but back on the -- you know, like if a well goes dry, I think there ought to be, you know, a method to either put down a bigger -- a deeper well, and I know it's outlined here, but there ought to be vouchers for that, there should be credits for that, or if they're nearby to where



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1	they could hook up to city water, there needs to
2	be consideration there and discounts, that type of
3	activity, because, like I said, we we chose to
4	live where we're at and other people choose where
5	they live at, so there's like I said, we're
6	willing to share, but we shouldn't have to foot
7	the bill for that.
8	I'll let somebody else talk.
9	HEARING OFFICER BARFIELD: All right.
10	Thank you very much.
11	MR. WEBER: Thanks.
12	HEARING OFFICER BARFIELD: Next we have
13	David is it Carp? I believe?
14	MR. CARP: Good morning, Mr. Barfield.
15	Thank you for the opportunity to speak this
16	morning. My name is David Carp. I am a co-owner
17	with irrigated farmland that lies over the Equus
18	Beds here in Sedgwick County, and simply here to
19	speak briefly this morning about the significant
20	concerns that are presented with the city's
21	request to have a water permit change as relates
22	to the artificial storage and recovery, or the ASR
23	program, which I believe was initiated somewhere
24	in the 2005-2010 period, approximately, and you're
25	aware of the goal of the ASR to remove water from



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95th Street, Suite 101 Overland Park, KS 66212 913-383-1131

PUBLIC HEARING

the Little Arkansas River when a high stream flows and to inject into the Equus Beds or to store in that area and have that additional water storage as available for future credits for future use.

5 Unfortunately, it appears the ASR project has б not succeeded and did fail to meet its intended 7 It has been stated that maybe over the qoal. 8 approximate 10-year period that this has been in 9 operation that only maybe at best 10,000 acre feet 10 have been transferred to the area of the Equus 11 Beds, and much of that that is not injected is 12 stored in large basins, and that is also subject 13 to loss through evaporation.

14 I would say the ASR was a bold and a noble 15 attempt to maximize our water resources through 16 the range of wet years through drought years. 17 Unfortunately, the city is now choosing to move 18 away from noble attempts to manage water to more 19 ignoble attempts to secure water resources through 20 schemes that would purport to be wise management 21 of the resources but are really efforts to 22 challenge the rule of law as pertains to water 23 rights for everyone associated with the use of the 24 The city of Wichita has approved Equus Beds. 25 water rights of approximately 40,000 acre feet



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

annually from the Equus Beds. Other users have 1 2 rights approximate to 20,000 acre feet annually. 3 The city's request for changes to its permit is to 4 allow to take water direct from the Little 5 Arkansas River, pump it directly to Wichita for 6 its use, but then, to our befuddlement, to then 7 claim that those acre feet sent directly to 8 Wichita could then be counted as a credit for that 9 same amount of water to be pumped from the Equus 10 Beds at a future date above and beyond their permitted acre feet. I understand even on your 11 12 notes here that they have up to 120,000 acre feet 13 of additional credits that they're requesting 14 above their current 40,000 annual draw from the 15 They could choose when to pump that Equus Beds. 16 water, which would knowingly reduce the levels in 17 the Equus Beds at times of drought, which is also 18 noted that they're wanting to lower the basin 19 level, which would have -- put every irrigator, 20 livestock producer, homeowner or any other user at 21 risk.

I would say that we live in a culture that is based on the rule of law. And the laws as pertain to water resources are clear and they've been wisely enforced for many years to protect our



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

important resource in the Equus Beds. I believe
to allow the city of Wichita to move forward with
their plan, which is couched in pleasant words,
but they really go against the established laws of
the water permit process.

Mr. Barfield, this calls for courage, I think clarity of thinking, and so we urge you and the division of water resources to reject this proposal by the city of Wichita, to courageously defend the existing laws that protect the viability of the Equus Beds for future use. Thank you for your time.

HEARING OFFICER BARFIELD: Thank you very
 much. Next we have Jon Kerschen.

MR. KERSCHEN: Yeah, my name is Jon 15 16 Kerschen, and I am currently serving as the 17 president of Sedqwick County Farm Bureau 18 Agriculture Association. We represent nearly 900 19 farm family members in the county, and I would 20 like to just reiterate the comments made earlier 21 by Kent Askren of Kansas Farm Bureau that we would 22 be as an organization opposed to the proposed 23 changes and will be written -- be submitting a 24 written testimony at a later date. Thank you. 25 HEARING OFFICER BARFIELD: Thank you.



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1 That is all the indications of oral All right. 2 comments that are on these sign in sheets. I do have -- a number of you indicated that you'd like 3 4 to submit written comments, but I quess I'd open it up to anyone who would like to come forward if 5 б you still wish to make an oral comment today, 7 please come forward, and you're welcome to make 8 those comments.

MS. VANNATTA: Well, I apologize - HEARING OFFICER BARFIELD: Can you - MS. VANNATTA: -- for not signing in to
 make a comment. That was my oversight.

HEARING OFFICER BARFIELD: All right.
 Yeah, if you could just state your name for the - MS. VANNATTA: I am Beth -- I am Beth
 Vannatta, rural Halstead, Kansas. Just an
 individual. I don't own an irrigation system.

18 I am very worried about this attempt to take 19 more -- to drop to a deeper depth. Particularly 20 in drought times it won't just be affecting 21 Wichita, it will affect all of us who live 22 directly over the Equus Beds. But there is a 23 simple, sensible solution to this possible water 24 El Dorado, the city of El Dorado has shortage. 25 offered to sell water from El Dorado Lake to



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1 Wichita, just as Wichita sells water to 14 other 2 cities surrounding it. There is a tremendous lot 3 of water in El Dorado Lake. There would be enough 4 water for everybody, and it wouldn't threaten 5 those of us who live directly over the Equus Beds. 6 Thank you. 7 HEARING OFFICER BARFIELD: Would you mind 8 spelling your last name for the record. 9 MS. VANNATTA: Capital V A N N A T T A. 10 HEARING OFFICER BARFIELD: Thank you. 11 MS. VANNATTA: Thank you. 12 MS. EMBREE-MEINDERS: Morning. 13 HEARING OFFICER BARFIELD: Good morning. 14 Again, your name for the record? 15 MS. EMBREE-MEINDERS: Joni Embree-16 Meinders. 17 HEARING OFFICER BARFIELD: And spell your 18 last name. 19 MS. EMBREE-MEINDERS: E M B R E E M E I 20 NDERS. 21 HEARING OFFICER BARFIELD: Thank you. 22 MS. EMBREE-MEINDERS: We're farmers with 23 water rights in the GWD2 district --24 THE REPORTER: I'm sorry? 25 MS. EMBREE-MEINDERS: We're farmers with



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 water rights over the Equus Beds. I'm third 2 generation, and my family's water source at our 3 house comes from those Equus Beds. There's 4 currently an agree -- agreeable permission in 5 place, one that allows for the water needs of the 6 city to be met in excess. Because some areas of 7 the Equus Bed water levels have declined up to 30 8 feet since the '40s, I have concern that lowering 9 the bottom of the basin storage area in the 10 aquifer doesn't solve the problem or create more 11 water in the aquifer. Instead it creates a void 12 and puts the aquifer at a constant deficit. This 13 would take years to recover from. The city has 14 multiple other options for securing water which do 15 not put the natural aquifer in jeopardy. Ιf 16 Wichita is permitted to pump the Equus Beds dry or 17 unnecessarily pump holes or voids in the aquifer, 18 the only chance for recharge will be future 19 rainfall in that the city has not proven an 20 ability to successfully recharge the aquifer. 21 Another concern is that the rainfall necessary to 22 recharge the aquifer will not come at a rate fast 23 enough to prevent the oilfield brine or the 24 chloride plume threat from infecting the entire 25 Equus Bed aquifer. I'm also concerned with the



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95° Street, Suite 101 Overland Park, KS 66212 913-383-1131

19

PUBLIC HEARING

1 lack of regulation and documentation the proposed 2 changes offer. It is very concerning that simply 3 renaming passive water credits as maintenance 4 credits would create loopholes that would 5 ultimately destroy the Equus Bed aquifer. Water 6 quality is imperative, and it's being directly 7 threatened. Natural water availability is a 8 precious resource, and to destroy that for 9 political or financial gain is unacceptable.

Sir, I don't know you, but I believe you're better than this. I believe that you're better than big money or political power, and I believe that you will do the right thing in preserving our aquifer so that it can continue to provide for families. Thank you.

HEARING OFFICER BARFIELD: Thank you for
 your statement. Can I ask, are your -- are your
 wells within the basin storage area?

MS. EMBREE-MEINDERS: They are.

HEARING OFFICER BARFIELD: Okay. Thank you very much. Anyone else? Just feel free to step forward.

MR. JACKSON: Alan Jackson. My address
 is 2009 South Hertzler Road, Halstead, Kansas.
 THE REPORTER: You're going to have to



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

35

1 move the microphone closer or speak up or 2 something.

3 Alan Jackson. MR. JACKSON: My address 4 is 2009 South Hertzler Road, Halstead, Kansas, and 5 I'm just across the river north from the basin 6 area. About three years ago me and the neighbors 7 seen a decrease in water quality, nothing to 8 prevent us from drinking it, but the hardness has 9 substantially changed, noticeably, in our 10 households.

I'm also an irrigator, and the water levels
 in the area have been maintained by the Little
 River recharge.

14 You have two aspects basically on the table. One is pumping directly into Wichita. 15 I am a 16 licensed mechanical engineer. That license has 17 been retired. I looked at all the aspects of your 18 proposal, and I find it difficult to understand 19 how pumping directly into Wichita with water 20 actually stores water for future use. The other 21 aspect I see is lowering the water levels to 22 acceptably pump back in times of drought, even 23 though they're recoverable in the short term as 24 far as water levels, I have some concerns about 25 the salt plume intrusion to the Equus Beds. Thank



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

2

PUBLIC HEARING

1 you.

HEARING OFFICER BARFIELD: Thank you.

3 MR. MUELLER: My name is David Mueller. 4 I'm a third generation farmer. I farm with my 5 family north of Halstead. My address is 905 South 6 Mission Road. And I will just -- and I just have 7 a comment about the AMCs that are proposed as part 8 of this. If -- if this were to be approved, would 9 -- would logic not follow that a farmer irrigating 10 would also be entitled to such a maintenance 11 The idea being that by not pumping from credit? 12 the aguifer the amount that they are allotted with 13 their permit that they are somehow generating a 14 credit to use at a later date? Would a farmer who 15 did not use his allotted water rights in a current 16 year not be granted those same maintenance credits 17 to pump at a later date?

HEARING OFFICER BARFIELD: Thank you.
 All right. Anyone else?

All right. Seeing none, let me, again, talk about the next steps in this process. Again, today's public comment hearing is just one step in the process. The date of the formal hearing has not been finalized. It was tentatively set for February 13th of 2019. Two of the parties have



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

1 requested additional time, and so we will resolve 2 that in the near future. The hearing date will be 3 published on our web page, and again we'll seek to 4 do a press release as well, so -- so look to those 5 two sources for information. Again, as I 6 indicated, GMD2 will be putting in their 7 newsletter when the formal hearing date is as 8 well.

9 Again, as I stated earlier, if you want to 10 gather more information and then provide 11 additional comments or comments at that hearing, 12 we will accommodate that. Again, on the handout 13 is your opportunity to provide written comments. 14 Those comments will be received at any time until 15 the close of the record which will be 30 days 16 after the conclusion of the formal hearing. 17 Again, on the handout is where you can send those 18 comments.

All right. I guess with that, this morning's
 public comment hearing will be closed. We
 appreciate you taking an interest in this matter
 and participating in this morning's hearing.
 UNIDENTIFIED SPEAKER: Sir, if you would

23 ONIDENTIFIED SPEAKER: SIF, II you would 24 please notify the Harvey County Independent as 25 well, since it --



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com

PUBLIC HEARING

1	HEARING OFFICER BARFIELD: Harvey
2	UNIDENTIFIED SPEAKER: hits most of
3	our area.
4	HEARING OFFICER BARFIELD: All right. We
5	certainly will. Thank you for that. We'll
6	consider that. Thank you. This hearing is
7	closed.
8	(Whereupon, at 9:57 a.m. the hearing was
9	concluded.)
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	



800 E. 1" Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21" Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95th Street, Suite 101 Overland Park, KS 66212 913-383-1131

CERTIFICATE

STATE OF KANSAS

ss:

COUNTY OF SHAWNEE

I, Michelle D. Hancock, a Certified Court Reporter, Commissioned as such by the Supreme Court of the State of Kansas, and authorized to take depositions and administer oaths within said State pursuant to K.S.A. 60-228, certify that the foregoing was reported by stenographic means, which matter was held on the date, and the time and place set out on the title page hereof and that the foregoing constitutes a true and accurate transcript of the same.

I further certify that I am not related to any of the parties, nor am I an employee of or related to any of the attorneys representing the parties, and I have no financial interest in the outcome of this matter.

Given under my hand and seal this

26th day of December, 2018

Michelle D. Hancock, C.C.R. No. 0392



Technology Specialists in Today's Complex Litigation

800 E. 1st Street, Suite 305 Wichita, KS 67202 316-201-1612 5111 SW 21st Street Topeka, KS 66604 785-273-3063 www.appinobiggs.com 6420 W. 95th Street, Suite 101 Overland Park, KS 66212 913-383-1131