In The Matter Of:

Hays, Kansas & Russell, KS v Edwards County, Kansas & Kansas Water Transfer Act

> Formal Hearing Vol. 6 July 26, 2023

Court Reporting Service, Inc. 324 W. Central, Suite B Andover, KS 67002

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1	BEFORE THE OFFICE OF ADMINISTRATIVE HEARINGS STATE OF KANSAS	1	INDEX OF EXAMINATION
2		2	
3		3	WATER PACK WITNESSES
4	IN THE MATTER OF:)	4	STEVEN LARSON
5	THE APPLICATION OF THE) CITIES OF HAYS, KANSAS)	5	DIRECT CROSS REDIRECT RECROSS
6	AND RUSSELL, KANSAS) OAH No. 23AG0003 AG FOR APPROVAL TO)	6	By Mr. Lee1122
7	TRANSFER WATER FROM) EDWARDS COUNTY, KANSAS)	7	
8	PURSUANT TO THE KANSAS) WATER TRANSFER ACT)	8	
9)	9	
10		10	Certificate of Reporter1128
11		11	
12	FORMAL HEARING	12	WATER PACK'S EXHIBITS EXHIBIT FIRST
13	VOLUME VI	13	NUMBER REFERENCED
14		14	Number WP018641124
15	This matter came on for Formal Hearing	15	
16	before Matthew A. Spurgin, Presiding Officer, at	16	
17	Hyatt Regency Wichita, Riverview Ballroom, 400	17	
18 19	West Waterman, Wichita, Sedgwick County, Kansas,	18 19	
	commencing at 10:13 a.m. on the 26th day of		
20 21	July, 2023.	20	
22		22	
23		23	
24		24	
25		25	
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	Page 1102		Page 1104
1	Page 1102 Appearances	1	Ç
1 2	· ·	1 2	PRESIDING OFFICER: A little bit
	APPEARANCES	2	PRESIDING OFFICER: A little bit before 10:20, we'll go ahead with just some
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	Page 1105		Page 1107
1	We want to bring to the Court's	1	rebuttal report, after which counsel for
2	attention Water PACK's witness schedule,	2	the Cities can, according to Mr. Lee,
3	which we received yesterday evening at 6:30	3	recross. This would be an improper end run
4	and to which the Cities strenuously object,	4	around Your Honor's scheduling order and
5	and due to the importance of this issue	5	would violate the procedural rules that
6	we'd like to have the opportunity to be	6	have been strictly applied to the Cities
7	fully heard on the record, which Your Honor	7	throughout this hearing.
8	has gratefully agreed to.	8	To date, the Cities have offered the
9	First, the April 19th prehearing order	9	testimony of six separate experts. For
LO	specifically set out the requirements	10	each one, the Cities have abided by the
L1	relating to expert testimony stating that	11	prehearing order, and Mr. Lee has objected
L2	all expert witness testimony shall be	12	on more than one occasion to keep the
- - L3	prefiled, with written direct testimony	13	questioning strictly within the confines of
L4	drafted in a question-and-answer format	14	their offered testimony and the scope of
L5	with each line of the prefiled testimony	15	cross-examination. And Your Honor has even
L6	numbered at the time of the hearing. That	16	sustained one such objection with respect
L 7	expert witness will be permitted to adopt	17	to my questioning of Dr. Harmoney under
L 8	his or her prefiled testimony, including	18	redirect.
L9	any supplemental or rebuttal testimony he	19	If Water PACK wishes to respond to
20	or she has prefiled as the direct testimony	20	Mr. Barfield's expert opinions, it should
21	that witness would offer at the hearing,	21	do so by cross-examining Mr. Barfield, as
22	and such prefiled testimony could be	22	Mr. Lee has had the opportunity to do that
23	admitted to the record before that witness	23	with respect to each of the City's experts.
24	is tendered for cross-examination. The	24	Water PACK should not be provided (sic) to
25	deadlines for prefiling of expert witness	25	provide oral surrebuttal testimony from
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	Page 1106		Page 1108
1		1	
1 2	testimony are contained within the	1 2	Mr. Larson.
	testimony are contained within the procedural schedule below, which the		Mr. Larson. There is no prejudice whatsoever to
2	testimony are contained within the	2	Mr. Larson. There is no prejudice whatsoever to Water PACK by requiring them to abide by
2 3 4	testimony are contained within the procedural schedule below, which the parties had circulated, agreed to, and filed with OAH on March 31st.	2 3 4	Mr. Larson. There is no prejudice whatsoever to Water PACK by requiring them to abide by the prehearing order because Mr. Lee will
2 3 4 5	testimony are contained within the procedural schedule below, which the parties had circulated, agreed to, and filed with OAH on March 31st. Pursuant to that order, the deadline for	2 3 4 5	Mr. Larson. There is no prejudice whatsoever to Water PACK by requiring them to abide by the prehearing order because Mr. Lee will be permitted to cross-examine Mr. Barfield
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1 undisclosed surrebuttal expert in this 2 proceeding. 3 The prehearing required that all expert 4 testimony shall be in the form of prefiled 5 written testimony, drafted in a specific 6 format and admitted as such. This 7 included, quote, any supplemental or 8 rebuttal testimony, end quote. Water PACK 9 provides no basis for permitting it to 1 if Your Honor would review Water 2 Edwards County's final exhibit with 3 list, it states on the first page, This 4 list does not include the names of a 5 rebuttal witnesses or potential expe 6 witnesses. That, of course, is stand 7 terms of these listings because you 8 know who rebuttal is going to be. 9 provides no basis for permitting it to 9 What Mr. Buller is talking about 10 violate the terms of the prehearing order, 11 no newly discovered evidence, no 12 opportunity for us to undertake discovery, 13 no opportunity for us to provide a rebuttal 14 to Dr. Keller's testimony in prefiled 15 Idwards County's final exhibit with 26 Edwards County's final exhibit with 27 list, it states on the first page, This 4 list does not include the names of a 2 rebuttal witnesses or potential experiments of terms of these listings because you 4 looks at the revised schedule that w 4 list does not include the names of a 7 rebuttal witnesses or potential experiments of terms of these listings because you 8 know who rebuttal is going to be. 9 What Mr. Buller is talking about 10 looks at the revised schedule that w 11 of Your Honor's order in this matte 12 opportunity for us to undertake discovery, 13 May 29th, and it is also provides 14 filing of rebuttal testimony at the en	ness ny rt ard in don't , if one vas part
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16 for his testimony. They did not overlook 16 is, with Mr. Barfield, is a rebuttal re	
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provided a report opposing the Cities' change applications in mid 2018. 18 words, he is he is has prepared report that is in addition to what is	а
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him as an expert, to not present his rejoinder to what Mr. Barfield says	
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Page 1110	Page 1112
prefiled rebuttal testimony.Mr. Barfield, but there is nothing the	nat we
2 Water PACK has been in possession of 2 can point to, as we will be able to v	
3 Mr. Barfield's prefiled testimony for four 3 Mr. Larson's testimony, that actuall	
weeks. Surrebuttal in any form should only undermines that testimony, we wor	•
5 be allowed to counter new, unexpected 5 to present evidence as to that issue.	
6 evidence that is a complete and total 6 so to say that somehow this is embr	aced and
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7 surprise. In this instance, there have 7 contrary to the order that's entered	S
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8 been no surprises. It is in the 8 simply not not true.	
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	Page 111	3	Page 1115
1	completely fantastic and new, that's not	1	evidence has been submitted since then.
2	it. If one were to read cases, that's not	2	Mr. Barfield will we will be kept within
3	what they say. Surrebuttal addresses	3	the confines of Mr. Barfield's rebuttal
4	something that occurs after rebuttal and	4	report, and he should and Water PACK
5	simply addresses new issues that were	5	should be kept within the confines of that
6	raised.	6	report, just like those rules have been
7	We're not asking for surrebuttal here,	7	applied to us during our expert
8	this is improperly characterized as	8	presentation so far in this matter.
9	surrebuttal. It is testimony in our case	9	The second thing is relating to
10	in chief that responds to a late filed	10	Mr. Lee's characterization of the
11	expert report by Mr. Barfield that is	11	prehearing order and its not addressing
12	different from any of these other other	12	this situation. Your Honor provided clear
13	reports. There wasn't a provision that	13	instructions to the parties, all expert
14	said if there is a rebuttal report, then	14	testimony must be in the form of prefiled
15	there is also a direction to provide yet	15	testimony. Thank you.
16	another written report in direct testimony,	16	PRESIDING OFFICER: All right. We
17	that simply is not in the order.	17	set those procedural schedules and have
18	So we are in our case in chief - or at	18	those ground rules so there's, again, a
19	least it will be treated as being in our	19	fair playing field for everybody to work
20	case in chief if he testifies - today and	20	from, everybody knows what's expected of
21	not as not as something that is	21	them, what they need to do. This does
22	surrebuttal. And this is the only evidence	22	create a situation, where while we're not
23	in terms of expert testimony that will be	23	tied to those strict rules of evidence, we
24	available to Water PACK and Edwards County	24	don't want we still don't want to get in
25	to address Mr. Barfield's opinions.	25	a situation where there's back and forth,
	•		
	Page 111	4	Page 1116
1	To suggest, again, that somehow that can	1	back and forth, or this matter may never
2	be accomplished through cross-examination	2	end, we may never get to the end of the
3	when we then are left in a situation we	3	hearing if we went down that path, that's
4	can't point to something and say, well,	4	kind of a slippery slope to start down.
5	isn't it true, Mr. Barfield, that it's A,	5	What I think is a fair thing to do with
6	B, or C because we would not have that	6	this, when you have Mr. Larson testify, he
7	evidence in the record. So if there's any	7	can come up to address his expert report,
8	prejudice, of which there is lots from the	8	any cross-examination of that expert
9	perspective of Water PACK and Edwards	9	report, and then any redirect would just be
10	County, that is what I think that Your	10	based on that cross-examination, kind of a
11	Honor needs to consider.	11	standard process there.
12	PRESIDING OFFICER: All right.	12	After Mr. Barfield has appeared to
13	MR. BULLER: Your Honor, if you	13	testify, if you need to recall Mr. Larson
14	permit me just two points?	14	at that point, you could recall him as a
15	PRESIDING OFFICER: Go ahead.	15	witness and question him solely in response
16	MR. BULLER: Relating to Mr. Lee's	16	to what was asked questions that were
17	characterization of surrebuttal evidence,	17	asked of Mr. Barfield or what was in that
18	75 Anders 2d Trial Section 287, as a	18	report. But that would only be after he
19	general rule a party does not have a right	19	was called to testify and has adopted his
	to reply to evidence given on rebuttal or	20	testimony and his report.
20		21	At this point, I think it would be
20 21	to introduce evidence by way of surrebuttal	2-	
	to introduce evidence by way of surrebuttal unless new matter has been introduced in	22	premature to have any kind of response or
21	unless new matter has been introduced in the rebuttal.		reply, surrebuttal, whatever you want to
21 22	unless new matter has been introduced in	22	

Euwai	Page 1117	,	Page 1119
1	Mr. Barfield is going to get up there and	1	why he should be allowed as an expert
2	adopt it exactly as it was prefiled or if	2	witness on rebuttal and not just a rebuttal
3	he has corrections to be made. But then at	3	witness and not qualified as an expert.
4	that point, then, if there are any things	4	And, Mr. Buller, if you want to get some
5	that are that are addressed with that, I	5	authorities to support your position there
6	will allow the Cities then to recall	6	and present those to me, we can address
7	Mr. Barfield as a witness then after that.	7	that later today, tomorrow, whenever that
8	But then that will be the end of that	8	may come about.
9	there.	9	MR. LEE: We're happy to do that,
10	Do the parties want to address a little	10	Your Honor. What is Your Honor's
11	more the issue of Dr. Keller? It seemed	11	preference about scheduling of that,
12	like most of what you were addressing	12	getting that information to you?
13	there, Mr. Lee, was in response was	13	PRESIDING OFFICER: Let's see when
14	regarding Mr. Larson and responding to	14	we end up today. I don't think we're going
15	Mr. Barfield's rebuttal testimony.	15	to end up going long today, but if we end
16	MR. LEE: Yes, Your Honor, that's	16	up going till 8:00 o'clock tonight, or
17	correct. We would essentially make the	17	whatever, I'm not going to say have that to
18	same argument in relation to Mr	18	me by 9:00 a.m., I don't think that's fair
19	Mr. Keller, simply because he would be	19	to either of you or your law clerk,
20	responding only to the Barfield critique	20	associates, whoever you may be assigning
21	and not to anything else, so that would be	21	that out to. So let's take that up at the
22	in the nature of rebuttal and would be, I	22	end of the day, we'll kind of see where we
23	think, subject to the same standards that	23	are, and what the what the schedule
24	Your Honor has just addressed with	24	looks like moving forward so we can see
25	Mr. Larson.	25	when that would be an appropriate time to
	Page 1118	3	Page 1120
1	PRESIDING OFFICER: All right.	1	let you get something out there.
2	Mr. Buller, anything you want to address	2	Again, as I've said before, you know,
3	there then?	3	I'm trying to move forward with this with
4	MR. BULLER: Your Honor, I believe I	4	the anticipation there's going to be some
5	agree with Mr. Lee to the extent that Your	5	sort of appeal from one side or the other,
6	Honor's decision on this matter would apply	6	maybe even both, who knows, just given
7	to Mr. Larson, it would certainly apply to	7	what's at stake here is the first case like
8	Dr. Keller. However, in addition to that,	8	this to come along. I don't want something
9	we the Cities' position would be that	9	to get sent back to say we need to do it
10	Dr. Keller should not be permitted to	10	over again, so I want to make sure we have
11	testify under any circumstances because he	11	everything supported fully, we have a good
12	was not he was not he has not	12	record that whatever whatever body is
13	provided prefiled testimony, we have no	13	reviewing my decision at the end, if they
14	idea what Dr. Keller's expert opinions	14	disagree with me, fine, I just don't want
	might be in response to Mr. Barfield, and		to have it come back because we didn't do
15	so we would lodge that additional objection	15	something correctly.
16		16	· ·
17	to to Dr. Keller's testimony. But, yes,	17	MR. LEE: Thank you, Your Honor.
18	I think Your Honor's decision with respect	18	PRESIDING OFFICER: All right. MP. BULLEP: Thank you Your Honor.
19	to Mr. Larson would apply with equal force	19	MR. BULLER: Thank you, Your Honor.
20	and then some to Dr. Keller.	20	In light of this development, could we have
21	PRESIDING OFFICER: Okay. Well, I	21	just a few minutes before presentation of
22	won't make a ruling yet as to Dr. Keller.	22	Mr. Larson's testimony to consult with my
23	If you want to take a little time, Mr. Lee,	23	colleague and the City's attorney? But
24	to get some arguments together as to if	24	since Mr. Larson is the only witness today,
25	there's some authority that would support	25	I would hope that we have enough time to do

	Page 1121		Page 1123
1	that.	1	over the last 40 plus years, it's been two
2	PRESIDING OFFICER: I think that's	2	primary areas, one is environmental issues
3	fair. Why don't we just take a ten-minute	3	related to groundwater, groundwater
4	recess, would that be good?	4	contamination and that sort of thing, and the
5	MR. BULLER: Thank you, that's	5	other part is related to water resources issues,
6	plenty.	6	primarily issues in the western United States,
7	PRESIDING OFFICER: Okay.	7	not exclusively but primarily.
8	(Thereupon, a recess was taken;	8 Q	
9	whereupon, the following was had.)	9	matter, were you not?
	PRESIDING OFFICER: All right. We	10 A	Yes, I was.
LO L1	have everybody back now, we'll go ahead and		•
		11 Q	And for what purpose generally speaking? To use to evaluate the work that Burns &
.2	go back on the record, get started with	12 A	
.3	witnesses for today.	13	McDonnell had done in calculating potential
.4	MR. LEE: Thank you, Your Honor, we	14	impacts.
.5	would call Steve Larson in our case. Good	15 Q	ÿ
.6	morning, Mr. Larson.	16	prepared written testimony and a report, did you
.7	MR. LARSON: Good morning.	17	not?
L8	PRESIDING OFFICER: Mr. Larson, I do	18 A	
L9	need to swear you in, would you please	19 Q	, 1
20	raise your right hand.	20	filed with the Court remain accurate as of
21		21	today?
22	STEVEN P. LARSON,	22 A	•
23	having first duly sworn or affirmed, was	23 Q	And no need for revisions?
24	examined and testified as follows:	24 A	
25		25	MR. LEE: Your Honor, we would offer
	Page 1122		Page 1124
1		1	
1 2	PRESIDING OFFICER: All right.	1 2	his testimony and report in evidence as
2	PRESIDING OFFICER: All right. Thank you, you may proceed, Mr. Lee.	2	his testimony and report in evidence as WP01864. And he is available for
2 3	PRESIDING OFFICER: All right.	2	his testimony and report in evidence as WP01864. And he is available for cross-examination.
2 3 4	PRESIDING OFFICER: All right. Thank you, you may proceed, Mr. Lee. MR. LEE: Thank you, Your Honor.	2 3 4	his testimony and report in evidence as WP01864. And he is available for cross-examination. PRESIDING OFFICER: All right. Any
2 3 4 5	PRESIDING OFFICER: All right. Thank you, you may proceed, Mr. Lee. MR. LEE: Thank you, Your Honor. DIRECT EXAMINATION	2 3 4 5	his testimony and report in evidence as WP01864. And he is available for cross-examination. PRESIDING OFFICER: All right. Any objection to the admission of that?
2 3 4 5 6	PRESIDING OFFICER: All right. Thank you, you may proceed, Mr. Lee. MR. LEE: Thank you, Your Honor. DIRECT EXAMINATION BY MR. LEE:	2 3 4 5 6	his testimony and report in evidence as WP01864. And he is available for cross-examination. PRESIDING OFFICER: All right. Any objection to the admission of that? MR. BULLER: No objection, Your
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	Page 1125	5	Page 1127
1	right. Well, then that will conclude with	1	Mr. Barfield tomorrow, if that's the time
2	Mr. Larson for now, then. Thank you,	2	that you want to recall Mr. Larson, we can
3	Mr. Larson.	3	move to that at that point, then, if you
4	All right. Anything else from the	4	want to recall him to be the the
5	parties?	5	rebuttal witness as we discussed earlier.
6	MR. BULLER: Nothing else from the	6	MR. BULLER: Consistent with Your
7	City of Hays. My understanding was	7	Honor's decision earlier, yes.
8	Mr. Larson was the only witness today.	8	MR. LEE: And Mr. Larson will
9	MR. LEE: That is correct, Your	9	certainly be available tomorrow, and then
10	Honor, so that may portend when you'd like	10	depending on what the tribunal decides
11	to have our brief.	11	about Dr. Keller, then he may be available
12	PRESIDING OFFICER: All right, then.	12	and certainly will be available on Friday
13	Well, given that, do the parties think they	13	if depending on logistics.
14	could have some authorities available to	14	PRESIDING OFFICER: Okay. All
15	provide to me when we start up in the	15	right. Sounds good, then. All right.
16	morning, then?	16	Well, I guess we will adjourn, everybody
17	MR. LEE: Yes.	17	gets a decent day to get some work done to
18	PRESIDING OFFICER: Okay.	18	prepare for Thursday and Friday, then. So
19	MR. TRASTER: Yes, Your Honor.	19	thank you, everybody, so we are adjourned
20	PRESIDING OFFICER: And then what is	20	until tomorrow morning at 9:00 a.m., then.
21	the planned schedule for witnesses for	21	MR. LEE: Thank you, Your Honor.
22	tomorrow then?	22	MR. BULLER: Thank you, Your Honor.
23	MR. BULLER: Your Honor, the Cities	23	PRESIDING OFFICER: Thank you.
24	intend to resume their case in chief in the	24	(Whereupon, the proceedings were
25	morning beginning with the testimonies of	25	adjourned at 10:50 a.m.)
	Page 1126	5	Page 1128
		1	CERTIFICATE
1	two additional experts, Dr. Stephen Hamilton and Mr. David Barfield. Those are	2	STATE OF KANSAS)
3	our only two witnesses scheduled for	3) ss: SEDGWICK COUNTY)
4	tomorrow. My understanding is that there	4	I, Nancy L. Rambo, a Certified Shorthand
1 5		5	Reporter, within and for the State of Kansas, do
5 6	may be, if there's time, some flexibility	5 6	Reporter, within and for the State of Kansas, do hereby certify that the foregoing is a true and
6	may be, if there's time, some flexibility on Water PACK's side to present certain	6	hereby certify that the foregoing is a true and
6 7	may be, if there's time, some flexibility on Water PACK's side to present certain witnesses.	6 7	hereby certify that the foregoing is a true and correct transcript of the proceedings had at the
6 7 8	may be, if there's time, some flexibility on Water PACK's side to present certain witnesses. MR. LEE: That's correct, Your	6 7 8	hereby certify that the foregoing is a true and correct transcript of the proceedings had at the time and place hereinbefore set forth.
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